

Message Text

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PAGE 01 CONAKR 01911 211012Z

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EXDIS

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TAGS: PFOR PGOV PINS GV

SUBJECT: SOVIET SURVEILLANCE FLIGHTS AND GUINEAN SECURITY WORRIES

REF: (A) CONAKRY 1538, (B) CONAKRY 1766, (C) STATE 230184

1. SEVERAL FACTORS WILL BE PUSHING SEKOU TOURE TOWARD RECONSIDERATION OF DECISION TO BAN SOVIET RECONNAISSANCE FLIGHTS. HE CONTINUES TO PERCEIVE AN IMMINENT THREAT FROM GUINEAN DISSIDENTS IN IVORY COAST AND SENEGAL. WHILE BEARS THEMSELVES ARE NOT RELEVANT TO THIS THREAT--DIAKITE ACKNOWLEDGED (REFTEL A) THAT GOG NO LONGER FEARED ATTACK BY SEA-- SOVIET POWER IS. TOURE MUST ALSO BE UNDER PRESSURE FROM PRO-SOVIET COLLEAGUES SUCH AS MAMADI KEITA AND LOUIS BEHANZIN WHO CAN ARGUE THAT REBUFFING THE USSR ON BEAR DEPLOYMENTS ENDANGERS THE TOURE REGIME'S RELATIONS WITH ITS ONLY REAL GUARANTOR. FINALLY, THERE IS EVIKUNCE THAT GOG AND USSR HAVE SETTLED THEIR MOST DIVISIVE SLATERAL ISSUE, OBK BAUXITE PRICING AND EXPORT TAXES.

2. DESPITE THESE CONSIDERATIONS, I DO NOT BELIEVE PRESIDENT TOURE IS LIKELY TO PERMIT RESUMPTION SOVIET FLIGHTS AFTER ONLY ONE MONTH'S HIATUS. HE PROBABLY WISHES TO REPRIMAND SOVIETS FOR ABUSING THEIR UNDERSTANDING WITH HIM. HE MAY HAVE BEEN USING FLIGHTS AS BARGAINING COUNTER WITH SOVIETS ON OTHER ISSUES. HE WOULD PREFER NOT TO LOSE IMPORTANT

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PAGE 02 CONAKR 01911 211012Z

PL 480 SHIPMENTS, AND OUR ARGUMENTS RELATING TO GUINEAN

SOVEREIGNTY AND TRUE NONALIGNMENT PROBABLY REACHED HIM. MY GUESS IS THAT WE HAVE MINIMUM OF ONE MORE MONTH (OCTOBER) WITHOUT RESUMPTION OF DEPLOYMENTS EVEN IF US FAILS TOTALLY TO RESPOND TO GUINEAN SECURITY CONCERNS.

3. HOWEVER, MOUSSA DIAKITE FIRST REQUESTED "SECURITY GUARANTY" ON JULY 30. AFTER SEVEN WEEKS WITHOUT ANY RESPONSE FROM US BEYOND SECRETARY'S PROMISE TO STUDY THE MATTER GUINEANS ARE BEGINNING TO DOUBT OUR INTEREST. TO PREVENT DISILLUSION WITH US AND CONSEQUENCES THIS COULD ENTAIL, I WOULD LIKE BY OCTOBER 1 TO BE AUTHORIZED AT LEAST TO ASSURE GOG THAT SPECIFIC APPROACHES ARE UNDER CONSIDERATION, OR THAT US WILL BE CONSULTING WITH OTHER GOVERRMENTS OR TAKING SOME ALTERNATIVE ACTION BY A PARTICULAR DATE. WHAT WE NEED IS ANOTHER SIGNAL THAT US INDEED TAKES GOG CONCERNS SERIOUSLY AND IS WILLING AT LEAST TO

DISCUSS THEM CONSTRUCTIVELY WITH OTHERS.

4. OUR OBJECTIVE SHOULD BE TO KEEP A DIALOGUE OPEN ON THESE MATTERS IN WAY WHICH WILL MAKE IT DIFFICULT FOR TOURE TO ARGUE THAT SINCE US IS DOING NOTHING HE HAS NO CHOICE BUT TO TURN BACK TO SOVIETS. IF WE HAVE NO EVIDENCE THAT ANY GUINEAN EXILES OR THIRD FORCES POSSESS THE RESOURCES OR ORGANIZATION OR WILL TO ATTACK THIS COUNTRY WE OUGHT TO SHARE THISIMONCLUSION WITH TOURE. WHILE MORE RUMORS AND PHONY CONFESSIONS WILL KEEP CROPPING UP, THERE APPEARS LITTLE DANGER OF OVERT ACTION FROM OUTSIDE, AND WE DON'T RISK OR INVEST MUCH IN CARRYING THROUGH SOMETHING ALONG LINES OF EMBTEL SUGGESTIONS.

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